96TH CONGRESS 1ST SESSION

H.R.3486

To limit governmental search and seizure of materials possessed by persons involved in first amendment activities, to provide a remedy for persons aggrieved by violations of the provisions of this Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 5, 1979

Mr. Kastenmeier (for himself and Mr. Railsback) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

- To limit governmental search and seizure of materials possessed by persons involved in first amendment activities, to provide a remedy for persons aggrieved by violations of the provisions of this Act, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 That this Act may be cited as the "First Amendment Privacy
 - 4 Protection Act of 1979".
 - 5 UNLAWFUL ACTS
 - 6 SEC. 2. (a) Notwithstanding any other law, it shall be
 - 7 unlawful for a government officer or employee, in connection

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1 with the investigation or prosecution of a criminal offense, to

2 search for or seize any work product materials possessed by a

3 person in connection with a purpose to disseminate to the

4 public a newspaper, book, broadcast, or other similar form of

5 public communication, in or affecting interstate or foreign

6 commerce; but this provision shall not impair or affect the

7 ability of any government officer or employee, pursuant to

8 otherwise applicable law, to search for or seize such materi-

9 als, if—

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(1) there is probable cause to believe that the person possessing the materials has committed or is committing the criminal offense for which the materials are sought: Provided, however, That a government officer or employee may not search for or seize materials described in subsection 2(a) under the provisions of this paragraph if the offense for which the materials are sought consists of the receipt, possession, communication, or withholding of such materials or the information contained therein (but such a search or seizure may be conducted under the provisions of this paragraph if the offense consists of the receipt, possession, or communication of information relating to the national defense, classified information, or restricted data under 18 U.S.C. 793, 18 U.S.C. 794, 18 U.S.C. 797,

1	18 U.S.C. 798, 42 U.S.C. 2274, 42 U.S.C. 2275, 42
2	U.S.C. 2277, or 50 U.S.C. 783); or
3	(2) there is reason to believe that the immediate
4	seizure of the materials is necessary to prevent the
5	death of or serious bodily injury to a human being.
6	(b) Notwithstanding any other law, it shall be unlawful
7	for a government officer or employee, in connection with the
8	investigation or prosecution of a criminal offense, to search
9	for or seize documentary materials, other than work product,
10	possessed by a person in connection with a purpose to dis-
11	seminate to the public a newspaper, book, broadcast, or other
12	similar form of public communication, in or affecting inter-
13	state or foreign commerce; but this provision shall not impair
14	or affect the ability of any government officer or employee,
15	pursuant to otherwise applicable law, to search for or seize
16	such materials, if—
17	(1) there is probable cause to believe that the
18	person possessing the materials has committed or is
19	committing the criminal offense for which the materials
20	are sought: Provided, however, That a government offi-
21	cer or employee may not search for or seize materials
22	described in subsection 2(b) under the provisions of this
23	paragraph if the offense for which the materials are
24	sought consists of the receipt, possession, communica-
25	tion, or withholding of such materials or the informa-

1 tion contained therein (but such a search of seizure
2 may be conducted under the provisions of this para-
graph if the offense consists of the receipt, possession,
4 or communication of information relating to the nation-
5 al defense, classified information, or restricted data
6 under 18 U.S.C. 793, 18 U.S.C. 794, 18 U.S.C. 797,
7 18 U.S.C. 798, 42 U.S.C. 2274, 42 U.S.C. 2275, 42
8 U.S.C. 2277, or 50 U.S.C. 783); or
9 (2) there is reason to believe that the immediate
seizure of the materials is necessary to prevent the
death of or serious bodily injury to a human being; or
12 (3) there is reason to believe that the giving of
13 notice pursuant to a subpena duces tecum would result
in the destruction, alteration, or concealment of the
15 that materials; or
16 (4) the materials have not been produced in re-
17 sponse to a court order directing compliance with a
subpena duces tecum, and
19 (A) all appellate remedies have been
20 exhausted; or
21 (B) there is reason to believe that the delay
in an investigation or trial occasioned by further
23 proceedings relating to the subpena would threat-
en the interests of justice.

1	In the event a search warrant is sought pursuant to
2	this subparagraph, the person possessing the materials
3	shall be afforded adequate opportunity to submit an af-
4	fidavit setting forth the basis for any contention that
5	the materials sought are not subject to seizure.
6	INAPPLICABILITY OF THIS ACT TO SEARCHES AND SEI-
7	ZURES CONDUCTED TO ENFORCE THE CUSTOMS LAWS
8	OF THE UNITED STATES
9	SEC. 3. This Act shall not impair or affect the ability of
10	a government officer or employee, pursuant to otherwise ap-
11	plicable law, to conduct searches and seizures at the borders
12	of or at international points of entry into the United States in
13	order to enforce the customs laws of the United States.
14	REMEDIES
15	Sec. 4. (a) A person aggrieved by a search for or sei-
16	zure of materials in violation of this Act shall have a civil
17	cause of action for damages for such search or seizure—
18	(1) against the United States, against a State
19	which has waived its sovereign immunity under the
20	Constitution to a claim for damages resulting from a
21	violation of this Act, or against any other governmen-
22	tal unit, all of which shall be liable for violations of
23	this Act by their officers or employees while acting
24	within the scope or under color of their office or em-
25	ployment;

1	(2) against an officer or employee of a State who
2	has violated this Act while acting within the scope or
3	under color of his office or employment, if such State
4	has not waived its sovereign immunity as provided in
5	paragraph (1). It shall be a complete defense to a civil
6	action brought under this paragraph that the officer or
7	employee had a reasonable good faith belief in the law-
8	fulness of his conduct.
9	(b) The United States, a State, or any other governmen-
10	tal unit, liable for violations of this Act under paragraph
11	4(a)(1), may not assert as a defense to a claim arising under
12	this Act the immunity of the officer or employee whose viola-
13	tion is complained of or his reasonable good faith belief in the
14	lawfulness of his conduct, except that such a defense may be
15	asserted if the violation complained of is that of a judicial
16	officer.
17	(c) The remedy provided by paragraph 4(a)(1) against
18	the United States, a State, or any other governmental unit is
19	exclusive of any other civil action or proceeding for conduct
20	constituting a violation of this Act, against the officer or em-
21	ployee whose violation gave rise to the claim, or against the
22	estate of such officer or employee.
23	(d) A person having a cause of action under this section
24	shall be entitled to recover actual damages but not less than
25	liquidated damages of \$1,000, such punitive damages as may

- 1 be warranted, and such reasonable attorney's fee and other
- 2 litigation costs reasonably incurred as the court, in its discre-
- 3 tion, may award: Provided, however, That the United States,
- 4 a State, or any other governmental unit shall not be liable for
- 5 interest prior to judgment.
- 6 (e) The Attorney General may settle a claim for dam-
- 7 ages brought against the United States under this section,
- 8 and shall promulgate regulations to provide for the com-
- 9 mencement of an administrative inquiry following a determi-
- 10 nation of a violation of this Act by an officer or employee of
- 11 the United States and for the imposition of administrative
- 12 sanctions against such officer or employee if warranted.
- 13 (f) The district courts shall have original jurisdiction of
- 14 all civil actions arising under this section.
- 15 DEFINITIONS
- 16 Sec. 5. (a) "Documentary materials", as used in this
- 17 Act, means materials upon which information is recorded,
- 18 and includes, but is not limited to, written or printed materi-
- 19 als, photographs, tapes, videotapes, negatives, films, out-
- 20 takes, and interview files.
- 21 (b) "Work product", as used in this Act, means any
- 22 documentary materials created by or for a person in connec-
- 23 tion with his plans, or the plans of the person creating such
- 24 materials, to communicate to the public, except such work

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- 1 product as constitutes contraband or the fruits or instrumen-
- 2 talities of a crime.
- 3 (c) "Any other governmental unit", as used in this Act,
- 4 includes the District of Columbia, the Commonwealth of
- 5 Puerto Rico, any territory or possession of the United States,
- 6 and any local government, unit of local government, or any
- 7 unit of State government.

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